

1                   **Response to Merrilea Mayo's paper Bringing Game Based Learning To**  
2                   **Scale: The Business Challenges of Serious Games**

3                   *Alan Gershenfeld*

4                   *President, E-Line Ventures; Chairman, Games for Change*  
5                   *Former SVP, Activision Studios*

6                   The key point Merrilea Mayo makes in her paper, **Bringing Game Based Learning To**  
7                   **Scale: The Business Challenges of Serious Games** is that the enormous potential of  
8                   computer and video games to transform both informal and formal learning in America is  
9                   not being realized due to business challenges; specifically distribution, consumer  
10                  acceptance and financial sustainability.

11                  I agree that the enormous potential of games to make a meaningful educational, health  
12                  and social impact is not being fully realized. I also agree that solving the business  
13                  challenges of distribution, consumer and financial sustainability are essential to scaling  
14                  the potential impact of games. That said, I disagree with Mayo's conclusion that learning  
15                  games have failed primarily for business reasons**unrelated to a lack of product**.

16                  In fact, I would argue much the opposite; that the business reasons Mayo describes are  
17                  **directly related to lack of product**; specifically a lack of product**designed from the**  
18                  **ground up to successfully meet a market demand**. While there may not be an over-all  
19                  lack of learning games, I believe there is a lack of learning games whose designs and  
20                  business models have been informed by an effective consumer or moderated (e.g. school,  
21                  after-school, library, community center) publishing strategy.

22                  To understand this point, it is important to understand the difference between a game  
23                  **publisher** and a game **developer**. A game developer is a person or group of people that  
24                  makes computer/video games. Development teams range in size, ability and focus and, in  
25                  general, have the following skill-sets:

26

- 27                  - **Lead Programmer/programming staff** (responsible to the technical  
28                  implementation of the game)
- 29                  - **Lead Game Designer/design staff** (responsible for the game design)
- 30                  - **Lead Artist/art staff** (responsible for the look and feel of the game)

1      - **Producer/production staff** (responsible for making sure the game is developed  
2      on time and on budget.

3  
4      Larger development teams have other roles such as sound designers, composer etc., but  
5      the roles listed above generally serve as the anchor of a typical game development team.  
6      Teams can be as small as one person (e.g. creating a simple iphone app) or can involve  
7      hundreds of people with many highly specialized technology, design, art and production  
8      skills (e.g. creating a massive multiplayer world).

9  
10     Publishers, on the other hand, are responsible for more than just the making of a game;  
11     they are responsible for the whole lifecycle of a game (or slate of games). A typical  
12     game publisher serves the following functions:

13  
14     • **Determines greenlight and funding thresholds**  
15  
16     • **Provides capital to make games**  
17  
18     • **Selects development teams to design and create games**  
19  
20     • **Manages developers through the game development process**  
21  
22     • **Builds awareness for games through marketing, pr, trade shows**  
23  
24     • **Ensures games reach their target market through distribution**  
25  
26     • **Provides on-going support for games after launch**  
27  
28     • **Maximizes the value of the game/franchise through business development**

29  
30     Many publishers have internal game development talent and also engage external game  
31     development teams. In addition, publishers have staff with extensive experience in  
32     **quality assurance, customer support, game producing, marketing, sales, distribution,**  
33     **business development** and **executive management**. A key role for this staff is knowing  
34     how to select and do due diligence on development teams, manage teams when they run  
35     into trouble (and most do), and ensure that there is effective communication and feedback  
36     from sales, marketing and distribution to ensure that development is informed by the  
37     needs of the market.

1 Foundations, non-profits, universities and government agencies that fund digital games to  
2 further their educational, health and social impact goals are game publishers **–and yet**  
3 **most do not realize it.** These organizations did not set out to become game publishers  
4 and certainly do not consider themselves game publishers, but they have taken on all of  
5 the key functions of a game publisher. When a foundation, non-profit or university  
6 decides to fund a game they are responsible for all of the same functions listed above:  
7

- 8 • **they provide capital for games** (often through grants or RFPs)
- 9
- 10 • **they select developers to make games** (through a peer review board or similar  
11 selection process)
- 12
- 13 • **they are responsible for ensuring that the games are completed** (if the  
14 games are not completed, they will not have impact)
- 15
- 16 • **they are responsible for ensuring that the games reach their target  
17 audience** (if they don't reach their target audience, they will not have impact).
- 18
- 19 • **they are responsible for ensuring that the games effectively engage their  
20 audience**  
21 (if they don't engage, they will not have impact)
- 22
- 23 • **they are responsible for on-going support of the games**  
24 (if the game runs out of money, it will not have impact)
- 25

26 Other than providing capital, these impact-focused organizations are almost entirely  
27 unqualified to execute these functions. As a result, hundreds of millions of dollars have  
28 been invested in learning and impact-based games that are sitting on shelves because they  
29 ran out of money, have been shut down because developers ran into technical troubles;  
30 have reached only a handful of players because they are not fun, have not been  
31 effectively marketed and distributed to their target market or simply do not fill a clear  
32 need.

### 33 Learning from Hollywood hubris

36 The impact sector is not the first group to hear the siren call of games, or to underestimate  
37 the complexity of publishing games. Since computer and video games emerged as a  
38 mass-market in the late 1980s, there is a long history of eager new entrants into the  
39 business. The most high profile example is the Hollywood studios.

1  
2 In the early 1990s, as game revenues began to rival the revenues of popular films –  
3 Hollywood took note. Until that point, the studios looked at video games much like they  
4 look at lunch boxes; an opportunity for quick and easy licensing revenue. Once the  
5 movie studios saw the revenue potential of games, they all decided to open their own  
6 game divisions. After all, Hollywood studios had effective distribution and a deep  
7 understanding of consumer engagement. A few years later and a few hundred million  
8 dollars poorer, nearly all of them left with their tail between their legs. Most studios now  
9 license or partner with traditional game publishers. Simply having distribution channels  
10 and understanding consumer engagement is not enough.

11  
12 What Hollywood (and other, such as toy companies and traditional educational publishers)  
13 have learned is that game publishing is **hard and requires a significant domain**  
14 **expertise to be successful.** Developing, marketing and distributing games combine all of  
15 the complexity of traditional software development with all of the unpredictability of  
16 entertainment in the context of a relatively new and rapidly evolving medium. Add  
17 pedagogical and impact goals and you have a very challenging and risky process.

18  
19 Mayo’s paper does a good job of addressing some of these challenges and ‘friction’  
20 points and has good suggestions on how to break down the friction. She also makes the  
21 point that most academic developers are ‘unskilled at the tasks required to get the product  
22 to a level of commercial acceptability’. What her paper does not address is how to  
23 increase the pool of developers and publishers that have the experience and skill-sets to  
24 execute on these insights; teams that can manage the entire lifecycle of making,  
25 marketing and distributing learning games in an effective, budget-appropriate way.

26  
27 If we are going to successfully turn **accidental publishers** into **effective publishers** we  
28 need to develop a robust learning game publishing methodology where game  
29 development is informed by a well planned go-to-market strategy and we need to  
30 increase the number of qualified teams that can execute such a strategy.

31  
32 **Learning Games: A Publishing Methodology**

33  
34 Most game publishers have a rigorous slate planning process where they evaluate the  
35 market, industry trends, competition, consumer demand – and then build a slate of games  
36 to best take advantage of these market opportunities. Publishers also carefully align their  
37 slate to maximize their skill-sets and assets (brands, channels, consumer base etc.) and  
38 they do their slate planning with active input from the all of the key stakeholders –  
39 development, marketing, sales, distribution, business development etc.

40

1 A key part of the slate planning is the design and implementation of rigorous greenlight  
2 process to do determine which games get funded and at what threshold. Often a game  
3 concept is jointly presented by the development and marketing teams who present a  
4 detailed go-to-market plan along with a pro forma P & L (estimated cost, revenues and  
5 profits). Funding often comes in stages based on accomplishing key milestones.

6  
7 I believe this same rigor needs to be applied to learning and impact focused games – even  
8 if profit is not a primary driver. As Mayo's paper clearly highlights, in order to have an  
9 impact, learning games must reach a critical mass of players and need to be financially  
10 sustainable. Accomplishing these goals requires a similar discipline as that employed by  
11 the commercial sector. This is true for a non-profit that wants to spend \$25,000 for a  
12 mobile game about the environment for tweens as it is for a major government agency  
13 planning to spend millions for a portfolio of high-end simulations for college students.

14  
15 The following is a list of some of the questions that a typical publisher will ask when  
16 assessing whether a game should be greenlit. I have added to this list specific additional  
17 questions that need to be added when looking at educational or impact games. The  
18 subpoints under each question are ideas to help flesh out the answers to each question.  
19

20 **Who is the target audience?**

- 21     ● Consumer
  - 22         ○ Demographic
    - 23             § Age, Region, SES...
  - 24         ○ Psychographic
    - 25             § Interests, Affinity groups...
  - 26         ○ Purchaser
    - 27             § Child, Parent, Combination...
- 28     ● Moderated
  - 29         ○ Formal
    - 30             § K-12, College, Trade...
  - 31         ○ Informal
    - 32             § After-school, Library, Community Center...
  - 33         ○ Purchaser
    - 34             § Teacher, Dept head, District purchaser...

35  
36 **What is the desired learning goal or impact?**

- 37     ● Consumer
  - 38         ○ Motivation, Behavior change, Awareness...
- 39     ● Moderated
  - 40         ○ Core curriculum, Supplemental, Enrichment...

1

2 **What evidence is there of market demand?**

3

4     • Consumer

5         ○ Competitive landscape

6         ○ Testing with target market

7     • Moderated

8         ○ Replace existing content or introduce new content...

9         ○ Competitive landscape

10         ○ Testing with target market

11 **What is the best game platform and genre to reach this audience?**

12     • Consumer

13         ○ Console

14             § X-Box, Playstation, Wii..

15             § XBLA, PSN, WiiWare

16         ○ Handheld

17             § DS, PSP...

18         ○ PC

19             § Box, Download, Browser-based...

20             § Single player, multiplayer, MMO...

21         ○ Mobile

22             § SMS, Download, Browser...

23         ○ Other

24             § ARG, Board, Paper...

25     • Moderated

26         ○ Classroom

27             § 1 computer, Multiple computers, Smart board

28         ○ Computer Lab

29             § Level of moderation, coordination

30

31 **What is the business model and is there a viable P & L that aligns costs with**

32 **goals?**

33     • Consumer

34         ○ Game as product

35             § Retail, download

36                 • Box product, One-time download, Rental...

37         ○ Game as Service

38             § Virtual world, Social networking

39                 • Subscription, Micropayment, Sponsorship...

1     • Moderated  
2         ◦ License, Purchase, Services  
3

4     **What are the financial requirements and expectations of the project?**

5     • Balance of financial and social/educational return  
6         ◦ Maximize financial, qualifying social  
7         ◦ Maximize social, qualifying financial  
8         ◦ Blended value  
9     • Budget appropriate  
10         ◦ What is size of opportunity and is budget aligned  
11         ◦ If game as service does revenue cover costs  
12

13     **Who is the most effective team to develop the game?**

14     • Experience of key leads  
15         ◦ Programming, Design, Art, Producing  
16     • Experience on platform  
17         ◦ New or ‘code-released’ engine/tools  
18     • Experience in genre, game design  
19         ◦ Organic alignment of fun and learning  
20         ◦ Chocolate and peanut butter vs. chocolate and broccoli  
21

22     **Is there a well thought-out development plan with natural funding  
23         milestones?**

24     • How early can the key engagement points be tested?  
25         ◦ Ensure time to rework based on feedback  
26         ◦ Ensure feedback from sales and marketing  
27     • Is there management to troubleshoot if problems  
28         ◦ Technical, design, marketing...

29     **Who is the most effective team to market the game?**

30     • Consumer  
31         ◦ Have they successfully marketed to same audience?  
32         ◦ Is there a clear plan? Budget appropriate?  
33     • Moderated  
34         ◦ Do they understand the friction points?  
35         ◦ Do they understand the context game will played?  
36         ◦ Is there a clear plan? Budget appropriate?  
37

38     **What is the methodology and plan for assessment?**

1     • Leverage existing assessment models?

2     • Real-time assessment and optimization?

3     • Embedded assessment?

4

5     **What is the greenlight threshold?**

6         • Who is on greenlight committee?

7         • What is greenlight process?

8

9     An entire paper could be written on each of these questions. Collectively they speak to  
10    the range of knowledge necessary to develop and publish games. The game business is  
11    actually many different businesses with very different platforms, technologies, design  
12    constraints, marketing and distribution channels.

13    For example publishing high-end console titles (X-Box, Playstation and Wii) involves  
14    understanding 1<sup>st</sup> party (Microsoft, Sony, Nintendo) approvals, physical inventory and  
15    retail distribution. Publishing a mobile game requires an understanding of complex  
16    cross-carrier compatibility and mobile specific pricing models. Publishing a free-to-play  
17    MMORPG requires and understanding of the micro-purchase model and running a game  
18    as a service vs. a game as a product. When each of these types of games are mapped to  
19    the education sector, they each have very different opportunities and friction points  
20    unique to their platform and genre that need to be addressed for effective use in either  
21    formal or informal learning environments.

22    If foundations, government agencies, non-profits are going to invest in games, they need  
23    to understand these distinctions. Like good publishers, they need to develop core  
24    competencies in the areas where they believe they will make the most impact. They need  
25    to develop effective models and continually optimize them (successful game publishers  
26    are not built overnight). When they fail, they need to fail early and learn from their  
27    mistakes. Crucially, they also need to create multi-stakeholder partnerships with  
28    individuals, teams and organizations that have the experience (and passion) to help them  
29    navigate these waters.

30    Given these thoughts, here are my brief reactions to Mayo's concluding  
31    recommendations:

32         **1. Build business/sustainability planning into proposals**

33         I certainly support the idea that business/sustainability planning should be part of  
34         the proposal process as it forces the publishing strategy to be thought through

1 before development begins. That said, if the teams submitting proposals do not  
2 have the skills to put together such a plan, asking them to do so will likely meet  
3 with marginal success. Also there is a very big difference between putting together  
4 a plan and executing it. I think more thought needs to go into a) how to source  
5 proposals from teams that have the qualifying skill-sets; b) how to fill the skill-set  
6 gaps for team that are close but not quite there; c) how to create partnerships  
7 between organizations and teams that have aligned or complimentary skill-sets.  
8 Mayo points our a few good examples of teams that have had some success in  
9 bringing learning games to market. These teams should be supported and engaged  
10 in this process.

11

12 **2. Use SBIR feedback to educate community on proper business/sustainability**  
13 **planning**

14

15 This also makes sense, but with the same concerns listed above. First, the  
16 reviewers need domain expertise (e.g. many VCs understand business, but not  
17 necessarily the game business). More than just providing feedback on a plan, the  
18 reviews need to be able to do due diligence on the teams and provide feedback on  
19 building the right skills. As the game business has matured, an increasing number  
20 of experienced game executives are now raising families and thinking about the  
21 impact of the games they are making. Those that have a real passion for learning  
22 games should be recruited into the sector to augment the skills of existing teams or  
23 possibly launch their own ventures.

24

25 **3. Accelerate the SBIR process.**

26

27 Absolutely. Also, it is critical that if a company is told they will receive funding  
28 on a certain date, then the funding actually shows up on that date.

29

30 **4. The government should fund research that could break open new markets for**  
31 **game based learning.**

32

33 Absolutely. If the goal of the research is to open new markets, then there should be  
34 active input experienced publishing teams and constant feedback from the target  
35 audience.

36

37 **5. Philanthropic foundations should consider establishing bridge loan programs**  
38 **for commercial entities to take on software ‘hardening, user testing,**  
39 **marketing and distribution for serious games software.**

1 I think this makes sense if a) the commercial entities have the right skill-sets; b)  
2 the commercial entities get engaged early enough in the process to ensure the  
3 project is developed with the publishing strategy in mind and c) other financing  
4 mechanisms are also considered (e.g. program/mission-related investments).

5

6 **6. Government should fund research that ties learning outcomes on games to**  
7 **specific features or approaches on that game.**

8

9 Absolutely. I would also include best practices by teachers, librarians, community  
10 facilitators, parents etc. on how they effectively used a particular game to advance  
11 learning. Informal teacher networks can be very powerful. Also, leading publishers  
12 with games that could be harnessed for learning could be matched with innovative  
13 curriculum and educational companies and leading researchers to marry effective  
14 curriculum and school-friendly features to the AAA game content (e.g. teaching  
15 management through WoW, history through Civilization, math through Madden  
16 algorithms)

17

18 **7. Establish a review board for rating games on learning outcomes and user**  
19 **engagement.**

20

21 Tricky, but worth piloting User engagement can be very subject, and very  
22 dependant on context.

23

24 Another potential government recommendation would be for potential mass purchasers of  
25 software (e.g. Department of Education) and widely trafficked portals (e.g. CPB/PBS) to  
26 offer an AMC (advance market commitment) for software that meets certain success  
27 metrics. This would be a huge motivator to qualified developers/publishers.